

STATE OF DELAWARE
OFFICE OF
AUDITOR OF ACCOUNTS

DEPARTMENT OF TRANSPORTATION

TRANSPORTATION TRUST FUND

FISCAL YEARS 2004 AND 2005

FIELDWORK END DATE: APRIL 4, 2006

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Executive Summary

BACKGROUND

The Delaware Department of Transportation (DelDOT) has the overall responsibility for coordinating and developing comprehensive, balanced transportation planning and policies for the State. To assist DelDOT in its mission, 2 Delaware Code Chapter 14 created the Delaware Transportation Authority (the Authority), which includes the Transportation Trust Fund (TTF) and the Delaware Transit Corporation (DTC). The Authority has the power to issue bonds, with the approval of the State, to finance improvements to the State's transportation system, and may pledge any or all of its revenues to secure financing.

The TTF was created to address the growing transportation demands throughout the State and to use transportation revenues for transportation related projects. The TTF was set-up via a trust agreement with Wilmington Trust Company. TTF currently operates under the TTF Agreement dated August 1, 1988, as supplemented, and the Motor Fuel Tax Revenue Bond Trust Agreement dated September 1, 1981. The TTF agreement specifically allows the operating expenditures of the Delaware Turnpike Authority to be funded by the TTF.

Over the past several months, DelDOT has come under public scrutiny as a result of DelDOT's projection of a six-year shortfall of \$2.7 billion. This shortfall has raised several questions regarding the use of the TTF revenues.

2 Delaware Code Chapter 14 §1417 states, the expenditures from the TTF shall be approved annually by the General Assembly. The budget for capital and operating expenditures payable from the TTF shall be presented annually to the General Assembly. Annual presentations are made to the Joint Finance and Bond Bill Committees that include a financing plan to fund the proposed six-year capital transportation program. The TTF initially funded the operating expenditures of the Delaware Turnpike Authority, but as economic conditions worsened, the TTF started funding the remaining operating costs of DelDOT.

AUDIT CONCLUSIONS AND OBSERVATIONS

Analysis of TTF Operating Expenditures

The Office of Auditor of Accounts (AOA), summarized DelDOT operating expenditures funded with TTF funds for the fiscal years ended June 30, 2004 and 2005. FY04 spending includes expenditures incurred during FY04 from FY04 appropriations. FY05 spending includes expenditures incurred during FY05 from FY05 appropriations. The summary of DelDOT operating expenditures funded with TTF funds is as follows:

Executive Summary

DIVISION	FY04*	FY05*
Office of the Secretary	\$ 4,887,577	\$ 6,481,226
Technology & Support Services	\$ 11,723,489	\$ 13,749,177
Planning	\$ 4,418,468	\$ 4,685,721
Maintenance and Operations	\$ 63,378,900	\$ 68,370,830
Delaware Transportation Authority**	\$146,984,847	\$155,451,935
Transportation Solutions	\$ 14,633,220	\$ 15,012,782
Motor Vehicles	\$ 16,688,951	\$ 13,349,065
Total DelDOT Operating Expenditures	\$262,715,452	\$277,100,736
Less: Toll Administration***	\$ 14,220,421	\$ 13,836,381
Less: TTF principal and interest payments	\$ 95,017,698	\$ 99,154,819
Remaining DelDOT Operating Expenditures funded by TTF	\$153,477,333	\$164,109,536

* Presented on the cash basis of accounting. SOURCE: (1) DFMS reports for FY04 and FY05 entitled "Appropriation Expenditures by Object Code; (2) BACIS reports entitled "FY04 Summary Operating Expenditures Report (Input) by Appr/Object for Auditors" and "FY05 Summary Operating Expenditures Report (Input) by Appr/Object for Auditors"; and (3) MAS90 reports entitled "Delaware Transportation Authority Monthly Payments".

** Delaware Transportation Authority is comprised of the TTF and the Delaware Transit Corporation (DTC). It includes the DTC appropriation and principal and interest payments for the TTF.

*** Operating expenditures for the Delaware Turnpike Authority (Toll Administration) are specifically allowed by the TTF Agreement.

Based on AOA's review of the 142nd General Assembly House Bill 300 for fiscal year 2004 and Senate Bill 320 for fiscal year 2005 (Budget Bills), actual spending for both fiscal years was less than the spending authorized in the respective budget bills.

In fiscal years 2004 and 2005, it appears DelDOT funded over \$153,477,000 and \$164,109,000 of operating expenditures not specifically allowed by the TTF agreement with Wilmington Trust Company. In addition, the General Assembly authorized the additional operating expenditures to be paid out of the TTF. DelDOT legal counsel has indicated to AOA that the presence of language in the original WTC Trust Fund Agreement did not act to limit DelDOT's ability to comply with the spending authorizations and directives as contained in subsequent bond and budget bills. AOA has forwarded the WTC Trust Fund Agreement to the Office's Deputy Attorney General for further review.

Analysis of TTF Capital Projects

The AOA reviewed 23 capital projects with expenditures in fiscal year 2004 and 30 capital projects with expenditures in fiscal year 2005. The AOA reviewed the projects to determine if the projects were authorized by the General Assembly and to determine if the projects were for transportation related purposes. The following is a summary of the AOA's review of the 53 projects.

Executive Summary

	FY04	FY05
Total expenditures for capital projects	\$205,542,800*	\$279,717,650*
Total expenditures for capital projects reviewed by AOA	\$ 92,400,417	\$139,358,606
Expenditures for economic development of the Christina Riverfront	\$ 10,710,475 **	\$ 15,594,747***
Expenditures for the economic development of the Port of Wilmington	\$ 5,015,000	\$ 14,500,000
Expenditures for open space	\$ 0	\$ 34,509,410****
Total capital expenditures reviewed that were not related to transportation	\$ 15,725,745	\$ 64,394,157

* Presented on the cash basis of accounting. SOURCE: BACIS reports entitled "FY04 Summary of Expenditures Report (Projects – Generated) in Suffix Total – GBL" and "FY05 Summary of Expenditures Report (Projects – Generated) in Suffix Total – GBL"

**includes \$2,794,507 of capital expenditures that were not authorized by the General Assembly

*** includes \$3,658,478 of capital expenditures that were not authorized by the General Assembly

**** includes \$2,753,378 of capital expenditures that were not authorized by the General Assembly

Of the 53 capital projects with expenditures in fiscal year 2004 and/or fiscal year 2005 reviewed by AOA, 11 projects with total expenditures of \$80,120,902 were not for transportation related purposes. The projects were for open space, Christina Riverfront expansion, Port of Wilmington expansion and economic development per agreement with Norfolk Southern Railroad.

During fiscal year 2004, one project with expenditures of \$2,794,507, Wilmington Riverfront SW, was not specifically authorized by the General Assembly. During fiscal year 2005, two projects with expenditures totaling \$6,411,856, Justison Street (Wilmington Riverfront) and Bread and Cheese Island, were not specifically authorized by the General Assembly.

In addition, one transportation-related project exceeded General Assembly authorization by \$421,998. The project was authorized for \$1,000,000 in the fiscal year 2005 bond bill; expenditures totaled \$1,421,998.

RECOMMENDATIONS

AOA recommends the following:

- DelDOT develop a Transportation Policy that addresses the following:
 - Definition of transportation related projects and examples of projects meeting this definition.
 - Process for determining the transportation impact of economic development projects and a structure for determining if the TTF should fund those projects. The process should include full disclosure and authorization by the General Assembly and compliance with the WTC TTF agreement.

Executive Summary

- The WTC Trust Fund Agreement be reviewed and amended as necessary
 - Definition of transportation related projects be discussed and approved by WTC.
 - Written agreement by WTC to fund DelDOT operating expenditures not explicitly detailed in the original TTF agreement OR legislature not approve DelDOT operating expenditures not explicitly detailed in the original TTF agreement with TTF funds.
- DelDOT use TTF funds for projects that are approved by legislature.

AUDITEE RESPONSE

“We confirm that DelDOT has the overall responsibility for coordinating and developing comprehensive and balanced transportation planning and policies for the state. We also confirm that the Transportation Trust Fund was established by statute, 2 Del.C. Chapter 14. The Trust Fund, with approval from the General Assembly on an annual basis, is authorized to fund both operating and capital expenditures for the Department.”

TABLE OF CONTENTS

Audit Authority	1
Background	2
Objective, Scope, and Methodology	3
Conclusions	4
Schedule of Operating Expenditures	7
Fiscal Year 2004	8
Fiscal Year 2005	14
Schedule of Expenditures – Projects	
Fiscal Year 2004	20
Fiscal Year 2005	25
Distribution of Report	30

AUDIT AUTHORITY

Title 29, Del. C. c. 29 authorizes the Auditor of Accounts to perform post audits of all the financial transactions of all State agencies. The law requires that the audits be made in conformity with generally accepted auditing principles and practices. Such principles and practices are established by two standard setting bodies: the American Institute of Certified Public Accountants, which has issued generally accepted auditing standards; and the U.S. General Accounting Office, which has issued generally accepted government auditing standards.

BACKGROUND

General

Over the past several months, the Delaware Department of Transportation (DelDOT) and the Transportation Trust Fund (TTF) have come under public scrutiny due to DelDOT's projection of a six-year shortfall of \$2.7 billion. This shortfall has raised several questions regarding the use of TTF funds.

Delaware Department of Transportation (DELDOT)

Under the leadership of the Secretary of Transportation, the Delaware Department of Transportation (DelDOT) has the overall responsibility for coordinating and developing comprehensive, balanced transportation planning and policies for the State. DelDOT designs, constructs and maintains roads and bridges, administers highway operations and operates DART First State, Delaware's statewide public transit network. DelDOT's mission is to provide a safe, efficient and environmentally-sensitive transportation network that offers a variety of convenient, cost-effective choices for the movement of people and goods. DelDOT consists of the following divisions and offices:

- The Office of the Secretary
- Planning
- Delaware Transportation Authority
- Motor Vehicles
- Technology and Support Services
- Maintenance and Operations
- Transportation Solutions

Transportation Trust Fund (TTF)

The TTF was established via 2 Delaware Code Chapter 14 to address the growing transportation demands throughout the State. The purpose was to use transportation related revenues for transportation projects. Annual presentations are made to the Joint Finance and Bond Bill Committees that include a financing plan to fund the proposed six-year capital transportation program. The TTF initially funded the operating budgets of the Turnpike and Delaware Transit Authority. As economic conditions worsened, the TTF gradually absorbed the operating budget of the entire DOT. Additional revenues were moved to the TTF to meet the additional operating expenses.

Unlike most State of Delaware agencies, activity of the TTF is not initially recorded through DFMS. Activity is recorded through DelDOT's independent accounting system. A monthly reconciliation is conducted to verify transactions through both systems.

Per 2 Delaware Code Chapter 14 §1417, the expenditures from the TTF shall be approved annually by the General Assembly. The budget for capital and operating expenditures payable from the TTF shall be presented annually to the General Assembly.

OBJECTIVE, SCOPE & METHODOLOGY

OBJECTIVE

The objective of the performance audit was to determine if disbursements from the TTF were proper and allowable in accordance with State laws and regulations.

SCOPE

The performance audit consisted of reviewing expenditure activity of the TTF for the period of July 1, 2003 through June 30, 2005.

METHODOLOGY

AOA conducted the audit in accordance with Generally Accepted Government Auditing Standards (GAGAS) applicable to performance audits issued by the Comptroller General of the United States.

Audit procedures consisted of the following:

- Review of Delaware Code, the TTF trust agreements and subsequent amendments, and DelDOT internal policies and procedures related to disbursements from the TTF
- Interviews and inquiries of DelDOT personnel
- Summarize disbursements from the TTF for Fiscal Years 2004 and 2005
- Trace a sample of disbursements to legislative authorization

The criteria used in the performance of this audit consisted of:

- 2 Delaware Code, Chapter 14
- TTF Trust Agreement and subsequent amendments
- Various Budget and Bond Bills

AOA defines a transportation related project as a project that benefits the State's transportation network providing for the opportunities for the movement of people and goods.

CONCLUSIONS

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CONCLUSIONS (CONTINUED)

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CONCLUSIONS (CONTINUED)

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- The WTC Trust Fund Agreement be reviewed and amended as necessary
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AUDITEE RESPONSE

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SCHEDULE OF OPERATING EXPENDITURES

Operating expenditures for the periods July 1, 2003 through June 30, 2004 (FY04) and July 1, 2004 through June 30, 2005 (FY05) are summarized in the schedules on pages 7 through 18 of this report.

FY04 spending includes expenditures incurred during FY04 from FY04 appropriations. FY05 spending includes expenditures incurred during FY05 from FY05 appropriations. Actual spending for FY04 and FY05 was compared to authorizations per 142nd General Assembly House Bill No. 300 and Senate Bill No. 320, respectively. Any funds remaining at the end of the fiscal years carry forward to subsequent fiscal years.

The use of TTF funding should conform to the Trust Agreement with Wilmington Trust Co. (WTC Agreement). The original WTC Agreement specifically states that TTF funds may be used to fund the operation of the Delaware Turnpike Authority. It does not indicate that the Transportation Trust Fund (TTF) may be used for any other operating expenditures.

DelDOT legal counsel indicated that the presence of language in the original WTC Agreement did not act to limit DelDOT's ability to comply with the General Assembly's spending authorizations and directives as contained in subsequent bond and budget bills. Currently, TTF spending for operating expenditures does not appear to be in accordance with the WTC Agreement; however, spending for operating expenditures has been authorized by the General Assembly via budget bills. The AOA has forwarded copies of the TTF Agreement with WTC to the AOA's Deputy Attorney General for further review.

SCHEDULE OF OPERATING EXPENDITURES

FY04

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 300)</u>	<u>Actual FY04 Spending</u>
<u>OFFICE OF THE SECRETARY</u>		
Office of the Secretary		
Personnel Costs	\$806,300	\$792,182
Operations/Capital	29,700	23,508
Salary/Contingency	<u>161,000</u>	-
TOTAL - Office of the Secretary	<u>997,000</u>	<u>815,690</u>
Finance		
Personnel Costs	2,154,700	1,839,785
Operations/Capital	<u>515,800</u>	<u>371,735</u>
TOTAL - Finance	<u>2,670,500</u>	<u>2,211,520</u>
Public Relations		
Personnel Costs	751,300	681,300
Operations/Capital	<u>113,300</u>	<u>59,082</u>
TOTAL - Public Relations	<u>864,600</u>	<u>740,382</u>
Human Resources		
Personnel Costs	1,004,300	871,216
Travel	2,300	1,388
Capital Outlay	1,000	-
Contractual/Supplies	<u>377,400</u>	<u>247,381</u>
TOTAL - Human Resources	<u>1,385,000</u>	<u>1,119,985</u>
TOTAL - OFFICE OF THE SECRETARY	<u>\$5,917,100</u>	<u>\$4,887,577</u>

SCHEDULE OF OPERATING EXPENDITURES

FY04 (CONTINUED)

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 300)</u>	<u>Actual FY04 Spending</u>
<u>TECHNOLOGY & SUPPORT SERVICES</u>		
Administration		
Personnel Costs	\$1,789,500	\$1,522,539
Travel	25,700	20,118
Energy	438,900	343,515
Capital Outlay	18,000	4,298
Contractual/Supplies	<u>1,659,400</u>	<u>1,597,338</u>
TOTAL - Administration	<u>3,931,500</u>	<u>3,487,808</u>
Office of Information Technology		
Personnel Costs	3,247,400	3,287,083
Travel	25,300	22,273
Capital Outlay	722,400	721,770
Contractual/Supplies	<u>5,016,100</u>	<u>4,204,555</u>
TOTAL - Office of Information Technology	<u>9,011,200</u>	<u>8,235,681</u>
TOTAL - TECHNOLOGY & SUPPORT SERVICES	<u>\$12,942,700</u>	<u>\$11,723,489</u>
<u>PLANNING</u>		
Planning		
Personnel Costs	4,362,400	4,080,055
Operations/Capital	<u>830,300</u>	<u>338,413</u>
TOTAL - PLANNING	<u>\$5,192,700</u>	<u>\$4,418,468</u>

SCHEDULE OF OPERATING EXPENDITURES

FY04 (CONTINUED)

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 300)</u>	<u>Actual FY04 Spending</u>
<u>MAINTENANCE & OPERATIONS</u>		
Office of the Director		
Personnel Costs	\$1,477,800	\$1,381,147
Operations/Capital	<u>94,600</u>	<u>63,007</u>
TOTAL - Office of the Director	<u>1,572,400</u>	<u>1,444,154</u>
Maintenance Districts		
Personnel Costs	30,456,000	31,331,801
Energy	907,600	699,977
Capital Outlay	234,500	165,716
Contractual/Supplies	15,125,600	15,083,528
Snow/Storm Contingency	<u>3,041,000</u>	<u>433,303</u>
TOTAL - Maintenance Districts	<u>49,764,700</u>	<u>47,714,325</u>
Toll Administration		
Personnel Costs	5,682,700	6,207,099
Travel	26,000	17,205
Energy	444,200	382,038
Capital Outlay	91,000	24,970
Contractual/Supplies	2,058,700	1,868,676
Contractual - EZ Pass Operations	3,300,000	2,520,433
Contractual - EZ Pass Transponders	<u>3,200,000</u>	<u>3,200,000</u>
TOTAL - Toll Administration	<u>14,802,600</u>	<u>14,220,421</u>
 TOTAL - MAINTENANCE & OPERATIONS	 <u>\$66,139,700</u>	 <u>\$63,378,900</u>

SCHEDULE OF OPERATING EXPENDITURES

FY04 (CONTINUED)

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 300)</u>	<u>Actual FY04 Spending</u>
<u>DELAWARE TRANSPORTATION AUTHORITY</u>		
Delaware Transit Corporation		
Transit Administration	\$8,084,600	
Transit Operations Planning & Customer	2,028,500	
Transit Operations	40,187,700	
Taxi Services Support "E & H"	148,500	
Newark Transportation	124,900	
Kent and Sussex Transportation "E & H"	<u>1,384,300</u>	
TOTAL - Delaware Transit Corporation	<u>51,958,500</u>	<u>\$51,967,149</u>
DTA Indebtedness		
TOTAL - DTA Indebtedness	<u>96,964,000</u>	<u>95,017,698</u>
TOTAL - DELAWARE TRANSPORTATION AUTHORITY	<u>\$148,922,500</u>	<u>\$146,984,847</u>
<u>TRANSPORTATION SOLUTIONS</u>		
Project Teams		
Personnel Costs	<u>3,438,800</u>	<u>3,402,698</u>
TOTAL - Project Teams	<u>3,438,800</u>	<u>3,402,698</u>
Design/Quality		
Personnel Costs	<u>1,348,000</u>	<u>1,799,392</u>
TOTAL - Design/Quality	<u>1,348,000</u>	<u>1,799,392</u>

SCHEDULE OF OPERATING EXPENDITURES

FY04 (CONTINUED)

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 300)</u>	<u>Actual FY04 Spending</u>
Engineering Support		
Personnel Costs	\$3,294,400	\$3,286,097
Travel	51,500	41,778
Capital Outlay	60,100	30,591
Contractual/Supplies	<u>220,000</u>	<u>213,647</u>
TOTAL - Engineering Support	<u>3,626,000</u>	<u>3,572,113</u>
 Traffic		
Personnel Costs	4,446,900	4,325,388
Energy	1,154,300	842,898
Capital Outlay	22,700	2,073
Contractual/Supplies	<u>1,055,100</u>	<u>688,658</u>
TOTAL - Traffic	<u>6,679,000</u>	<u>5,859,017</u>
 TOTAL - TRANSPORTATION SOLUTIONS	 <u>\$15,091,800</u>	 <u>\$14,633,220</u>
 <u>MOTOR VEHICLES</u>		
Administration		
Personnel Costs	1,453,400	1,558,693
Travel	10,100	2,707
Contractual/Supplies	303,600	179,568
Capital Outlay	100	100
Motorcycle Safety	104,500	25,808
Off Highway Vehicles	1,000	-
Inspection, Maintenance, DMVT, Refunds	-	197,595
General Obligation Debt Service	<u>77,000</u>	<u>-</u>
TOTAL - Administration	<u>1,949,700</u>	<u>1,964,471</u>

SCHEDULE OF OPERATING EXPENDITURES

FY04 (CONTINUED)

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 300)</u>	<u>Actual FY04 Spending</u>
Driver Services		
Personnel Costs	\$2,932,000	\$2,851,941
Contractual/Supplies	399,700	353,898
CDL Fees	<u>207,300</u>	<u>72,079</u>
TOTAL - Driver Services	<u>3,539,000</u>	<u>3,277,918</u>
Vehicle Services		
Personnel Costs	5,042,800	4,979,246
Travel	10,000	100
Contractual/Supplies	3,064,900	1,705,949
Capital Outlay	541,500	218,058
Odometer Forms	6,000	-
Special License Plates	25,000	4,720
DMVT	150,000	-
Inspection, Maintenance, DMVT, Refunds	-	930,000
General Obligation Debt Service	<u>167,500</u>	<u>-</u>
TOTAL - Vehicle Services	<u>9,007,700</u>	<u>7,838,073</u>
Motor Fuel Tax Administration		
Personnel Costs	1,066,800	1,021,345
Travel	25,000	19,110
Contractual/Supplies	319,300	95,592
Inspection, Maintenance, DMVT, Refunds	<u>-</u>	<u>2,472,442</u>
TOTAL - Motor Fuel Tax Administration	<u>1,411,100</u>	<u>3,608,489</u>
 TOTAL - MOTOR VEHICLES	 <u>\$15,907,500</u>	 <u>\$16,688,951</u>
 Total Department of Transportation	 270,114,000	 262,715,452
Total DE Turnpike and TTF Debt Payments	<u>111,766,600</u>	<u>109,238,119</u>
Total remaining operating	<u>\$158,347,400</u>	<u>\$153,477,333</u>

SCHEDULE OF OPERATING EXPENDITURES

FY05

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 320)</u>	<u>Actual FY05 Spending</u>
<u>OFFICE OF THE SECRETARY</u>		
Office of the Secretary		
Personnel Costs	\$865,800	\$776,025
Operations/Capital	29,700	26,794
Salary/Contingency	<u>161,000</u>	-
TOTAL - Office of the Secretary	<u>1,056,500</u>	<u>802,819</u>
Finance		
Personnel Costs	2,320,300	1,917,787
Operations/Capital	<u>980,600</u>	<u>1,038,868</u>
TOTAL - Finance	<u>3,300,900</u>	<u>2,956,655</u>
Public Relations		
Personnel Costs	807,800	870,300
Operations/Capital	<u>112,200</u>	<u>112,971</u>
TOTAL - Public Relations	<u>920,000</u>	<u>983,271</u>
Human Resources		
Personnel Costs	1,396,700	1,303,528
Travel	2,300	15,705
Capital Outlay	1,000	856
Contractual/Supplies	<u>705,500</u>	<u>418,392</u>
TOTAL - Human Resources	<u>2,105,500</u>	<u>1,738,481</u>
TOTAL - OFFICE OF THE SECRETARY	<u>\$7,382,900</u>	<u>\$6,481,226</u>

SCHEDULE OF OPERATING EXPENDITURES

FY05 (CONTINUED)

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 320)</u>	<u>Actual FY05 Spending</u>
<u>TECHNOLOGY & SUPPORT SERVICES</u>		
Administration		
Personnel Costs	\$1,974,900	\$1,730,455
Travel	25,700	17,932
Energy	513,900	482,969
Capital Outlay	18,000	6,232
Contractual/Supplies	<u>1,255,700</u>	<u>1,089,754</u>
TOTAL - Administration	<u>3,788,200</u>	<u>3,327,342</u>
Office of Information Technology		
Personnel Costs	3,858,100	3,818,470
Travel	25,300	17,979
Capital Outlay	842,900	816,800
Contractual/Supplies	<u>7,111,100</u>	<u>5,768,586</u>
TOTAL - Office of Information Technology	<u>11,837,400</u>	<u>10,421,835</u>
TOTAL - TECHNOLOGY & SUPPORT SERVICES	<u>\$15,625,600</u>	<u>\$13,749,177</u>
<u>PLANNING</u>		
Planning		
Personnel Costs	4,694,400	4,243,833
Operations/Capital	<u>830,300</u>	<u>441,888</u>
TOTAL - PLANNING	<u>\$5,524,700</u>	<u>\$4,685,721</u>

SCHEDULE OF OPERATING EXPENDITURES

FY05 (CONTINUED)

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 320)</u>	<u>Actual FY05 Spending</u>
<u>MAINTENANCE & OPERATIONS</u>		
Office of the Director		
Personnel Costs	\$1,481,800	\$1,257,243
Operations/Capital	<u>94,600</u>	<u>60,198</u>
TOTAL - Office of the Director	<u>1,576,400</u>	<u>1,317,441</u>
 Maintenance Districts		
Personnel Costs	33,019,800	34,263,692
Energy	961,600	837,544
Capital Outlay	234,500	204,590
Contractual/Supplies	15,170,600	17,356,505
Snow/Storm Contingency	<u>3,041,000</u>	<u>554,677</u>
TOTAL - Maintenance Districts	<u>52,427,500</u>	<u>53,217,008</u>
 Toll Administration		
Personnel Costs	6,244,100	6,405,575
Travel	26,000	8,241
Energy	495,200	373,622
Capital Outlay	91,000	12,622
Contractual/Supplies	2,208,700	1,789,370
Contractual - EZ Pass Operations	<u>5,250,000</u>	<u>5,246,951</u>
TOTAL - Toll Administration	<u>14,315,000</u>	<u>13,836,381</u>
 TOTAL - MAINTENANCE & OPERATIONS	<u>\$68,318,900</u>	<u>\$68,370,830</u>

SCHEDULE OF OPERATING EXPENDITURES

FY05 (CONTINUED)

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 320)</u>	<u>Actual FY05 Spending</u>
<u>DELAWARE TRANSPORTATION AUTHORITY</u>		
Delaware Transit Corporation		
Transit Administration	\$8,082,100	
Transit Operations Planning & Customer	2,028,500	
Transit Operations	44,530,000	
Taxi Services Support "E & H"	148,500	
Newark Transportation	127,400	
Kent and Sussex Transportation "E & H"	<u>1,384,300</u>	
TOTAL - Delaware Transit Corporation	<u>56,300,800</u>	<u>\$56,297,116</u>
DTA Indebtedness		
TOTAL - DTA Indebtedness	<u>93,494,000</u>	<u>99,154,819</u>
TOTAL - DELAWARE TRANSPORTATION AUTHORITY	<u>\$149,794,800</u>	<u>\$155,451,935</u>
<u>TRANSPORTATION SOLUTIONS</u>		
Project Teams		
Personnel Costs	<u>3,668,500</u>	<u>3,215,856</u>
TOTAL - Project Teams	<u>3,668,500</u>	<u>3,215,856</u>
Design/Quality		
Personnel Costs	<u>1,400,100</u>	<u>1,846,828</u>
TOTAL - Design/Quality	<u>1,400,100</u>	<u>1,846,828</u>

SCHEDULE OF OPERATING EXPENDITURES

FY05 (CONTINUED)

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 320)</u>	<u>Actual FY05 Spending</u>
Engineering Support		
Personnel Costs	\$3,612,100	\$3,528,003
Travel	51,500	35,279
Capital Outlay	60,100	49,297
Contractual/Supplies	<u>245,000</u>	<u>209,014</u>
TOTAL - Engineering Support	<u>3,968,700</u>	<u>3,821,593</u>
 Traffic		
Personnel Costs	4,789,000	4,762,664
Energy	1,054,300	752,974
Capital Outlay	22,700	20,031
Contractual/Supplies	<u>1,005,100</u>	<u>592,836</u>
TOTAL - Traffic	<u>6,871,100</u>	<u>6,128,505</u>
 TOTAL - TRANSPORTATION SOLUTIONS	<u>\$15,908,400</u>	<u>\$15,012,782</u>
 <u>MOTOR VEHICLES</u>		
Administration		
Personnel Costs	1,152,000	1,359,612
Travel	10,100	2,167
Contractual/Supplies	229,600	228,195
Capital Outlay	100	-
Motorcycle Safety	200,000	51,078
Off Highway Vehicles	<u>1,000</u>	<u>-</u>
TOTAL - Administration	<u>1,592,800</u>	<u>1,641,052</u>

SCHEDULE OF OPERATING EXPENDITURES

FY05 (CONTINUED)

	<u>Authorization Per Budget Bill (142nd General Assembly Senate Bill No. 320)</u>	<u>Actual FY05 Spending</u>
Driver Services		
Personnel Costs	\$3,144,300	\$3,141,962
Contractual/Supplies	108,300	101,923
CDL Fees	<u>207,300</u>	<u>197,923</u>
TOTAL - Driver Services	<u>3,459,900</u>	<u>3,441,808</u>
Vehicle Services		
Personnel Costs	5,629,700	5,805,834
Travel	10,000	5
Contractual/Supplies	2,007,100	1,289,913
Capital Outlay	464,000	94,118
Odometer Forms	6,000	-
Special License Plates	25,000	5,129
DMVT	<u>150,000</u>	<u>-</u>
TOTAL - Vehicle Services	<u>8,291,800</u>	<u>7,194,999</u>
Motor Fuel Tax Administration		
Personnel Costs	1,154,200	948,978
Travel	25,000	21,236
Contractual/Supplies	<u>319,300</u>	<u>100,992</u>
TOTAL - Motor Fuel Tax Administration	<u>1,498,500</u>	<u>1,071,206</u>
 TOTAL - MOTOR VEHICLES	 <u>\$14,843,000</u>	 <u>\$13,349,065</u>
 Total Department of Transportation	 277,398,300	 277,100,736
Total DE Turnpike & TTF Debt Payments	<u>107,809,000</u>	<u>112,991,200</u>
Total remaining operating	<u>\$169,589,300</u>	<u>\$164,109,536</u>

SCHEDULE OF EXPENDITURES

PROJECTS – FY04

AOA selected 27 FY04 projects to determine if the projects were authorized. A project was considered authorized if it could be traced to Bond Bill language, either in the body of the Bond Bill or included as an appendix to the Bond Bill.

<u>Project Name/Description</u>	<u>Authorization</u>	<u>Transportation Related</u>	<u>Comments</u>	<u>FY05 Spending</u>
ROAD SYSTEMS				
SR 141 Relocation: Blue Ball properties is a part of a joint effort of state and local governments to attract Astra Zeneca US Headquarters to locate in Delaware. The project includes the traffic improvements in the areas around SR 141 and US 202 as well as recreational and historic restoration amenities.	Agreed to FY04 Bond Bill Appendix A	Yes	n/a	4,043,770
SR141 US202 Park Amenities: Blue Ball properties is a part of a joint effort of state and local governments to attract Astra Zeneca US Headquarters to locate in Delaware. The project includes the traffic improvements in the areas around SR 141 and US 202 as well as recreational and historic restoration amenities.	Agreed to FY04 Bond Bill Appendix A	Yes	n/a	4,953,186

SCHEDULE OF EXPENDITURES

PROJECTS – FY04

<u>Project Name/Description</u>	<u>Authorization</u>	<u>Transportation Related</u>	<u>Comments</u>	<u>FY05 Spending</u>
<u>ROAD SYSTEMS (continued)</u>				
SR 141 Astra Zeneca: Blue Ball properties is a part of a joint effort of state and local governments to attract Astra Zeneca US Headquarters to locate in Delaware. The project includes the traffic improvements in the areas around SR 141 and US 202 as well as recreational and historic restoration amenities.	Agreed to FY04 Bond Bill Appendix A	Yes	n/a	2,419,298
Rehoboth Street Scape: Rehoboth Avenue Improvements, Rehoboth Beach	Agreed to FY04 Bond Bill Appendix A	Yes	n/a	2,300,522
Rehoboth Street Scape: Rehoboth Avenue Improvements, Rehoboth Beach	Agreed to FY04 Bond Bill Appendix A	Yes	n/a	3,486,283
US 113 SO/NO Capacity: To determine viable alternatives for north/south traffic capacity in the area surrounding US113 in Georgetown/Millsboro, Sussex County	Agreed to FY04 Bond Bill Appendix A	Yes	n/a	2,328,513
Walmart Reg Distrib Center: Roadway improvements around the Walmart Distribution Center	Agreed to FY04 Bond Bill Appendix A	Yes	n/a	5,365,054
Pave & Rehab	Agreed to various Bond Bills	Yes	n/a	3,296,630

SCHEDULE OF EXPENDITURES

PROJECTS – FY04

<u>Project Name/Description</u>	<u>Authorization</u>	<u>Transportation Related</u>	<u>Comments</u>	<u>FY05 Spending</u>
<u>ROAD SYSTEMS (continued)</u>				
Pave & Rehab	Agreed to various Bond Bills	Yes	n/a	2,219,885
Pave & Rehab	Agreed to various Bond Bills	Yes	A contractor performed pave and rehab; however, the job did not meet specifications. DelDOT contracted with the same contractor to re-perform the job. The contractor was paid \$675,000 to re-perform the job. This was approved in the Bond Bill.	3,301,465
Pave & Rehab	Agreed to various Bond Bills	Yes	n/a	2,081,201
Indian River Inlet Bridge	Agreed to FY04 Bond Bill	Yes	n/a	6,697,990
Justison St, Wilm Riv: Projects to promote and redevelop the Wilmington River Front on Christina River	Agreed to FY04 Bond Bill Appendix A	No - economic development	During FY05, \$2,919,273 was used for this project, which is an economic development project rather than transportation related	2,919,273

SCHEDULE OF EXPENDITURES

PROJECTS – FY04

<u>Project Name/Description</u>	<u>Authorization</u>	<u>Transportation Related</u>	<u>Comments</u>	<u>FY05 Spending</u>
<u>ROAD SYSTEMS (continued)</u>				
Wilmington Riverfront SO West: Projects to promote and redevelop the Wilmington River Front on Christina River	Not Authorized	No - economic development	During FY05, \$2,794,57 was used for this project, which is an economic development project rather than transportation related. Additionally, the program was not detailed in the FY04 6 Year Plan or contained specifically in FY04 Bond Bill language.	2,794,507
<u>GRANT AND ALLOCATION</u>				
Community Transportation Needs: Legislator Community Street Programs	Legislator Approval	Yes	DelDOT did not have support for some legislative authorizations	1,045,559
Municipal Street Aid: To provide towns and cities aid for street and road maintenance and repairs	Agreed to FY04 Bond Bill Language	Yes	n/a	6,000,000
<u>TRANSIT</u>				
Norfolk Southern Railroad: Rehabilitation of a railroad bridge over the Christina River at the Shellpot Creek rail crossing per agreement between Norfolk Southern and DelDOT to allow for the movement of goods	Agreed to FY04 Bond Bill Language	Yes	n/a	10,117,785

SCHEDULE OF EXPENDITURES

PROJECTS – FY04

<u>Project Name/Description</u>	<u>Authorization</u>	<u>Transportation Related</u>	<u>Comments</u>	<u>FY05 Spending</u>
<u>SUPPORT SYSTEM</u>				
Enterprise Risk Management: Upgrade and/or replace information technology equipment and software	Agreed to FY04 Bond Bill Appendix A	Yes	n/a	2,067,099
Wilmington Riverfront Parking: ING Parking Garage	Agreed to FY04 Bond Bill Appendix A	No - economic development	During FY05, \$4,996,695 was used for this project, which is an economic development project rather than transportation related	4,996,695
DelDOT Administration Building: Improvement and modernization of DelDOT transportation facilities including the DelDOT Dover offices, statewide DMV locations, and maintenance facilities	Agreed to FY04 Bond Bill Appendix A	Yes	n/a	11,189,163
EZ Pass True Up Liability: Funding reserved to establish E-Pass operations in Delaware and buy-out of the E-Pass Consortium	Agreed to FY04 Bond Bill Language	Yes	n/a	1,823,484
Major Equipment Purchase	Agreed to FY04 Bond Bill Appendix A	Yes	n/a	1,938,055
Port of Wilmington: Funding used to finance projects to retain/ expand revenue producing businesses in the Port of Wilmington	Agreed to Bond Bill Language	No - economic development	During FY05, \$5,015,000 was used for this project, which is an economic development project rather than transportation related	5,015,000

SCHEDULE OF EXPENDITURES

PROJECTS – FY05

AOA selected 32 FY05 projects to determine if the projects were authorized. A project was considered authorized if it could be traced to Bond Bill language, either in the body of the Bond Bill or included as an appendix to the Bond Bill.

<u>Project Name/Description</u>	<u>Authorization</u>	<u>Transportation Related</u>	<u>Comments</u>	<u>FY05 Spending</u>
<u>ROAD SYSTEMS</u>				
SR 141 Relocation: Blue Ball properties is a part of joint effort of state and local governments to attract Astra Zeneca US Headquarters to locate in Delaware. The project includes the traffic improvements in the areas around SR 141 and US 202 as well as recreational and historic restoration amenities.	Approved by Legislature in prior year	Yes	n/a	5,209,586
SR 141/US 202 Augustine: Blue Ball properties is a part of joint effort of state and local governments to attract Astra Zeneca US Headquarters to locate in Delaware. The project includes the traffic improvements in the areas around SR 141 and US 202 as well as recreational and historic restoration amenities.	Approved by Legislature in prior year	Yes	n/a	2,322,446
SR 7/US 40, Newton Road: Transportation improvements to SR 7 & US 40. Part of a joint effort with Delaware Economic Development Office, Department of Natural Resources and Environmental Control and New Castle County to acquire McMullen Farm and the former Delaware Oldsmobile site for use by Bank One.	Agreed to FY04 Bond Bill	Yes	n/a	5,617,373

SCHEDULE OF EXPENDITURES

PROJECTS – FY05

<u>Project Name/Description</u>	<u>Authorization</u>	<u>Transportation Related</u>	<u>Comments</u>	<u>FY05 Spending</u>
<u>ROAD SYSTEMS (continued)</u>				
US 113 SO/NO Capacity: Project to work on viable alternatives for north/south traffic capacity in the area surrounding US 113 in Georgetown/Millsboro in Sussex County	Agreed to FY05 Bond Bill Appendix A	Yes	n/a	2,059,398
Rehoboth Street: Rehoboth Avenue Improvements, Rehoboth Beach	Agreed to FY05 Bond Bill Appendix A	Yes	n/a	4,257,870
BR156, SR1, Indian River: Replacement of the Indian River Bridge, Sussex County	Agreed to FY05 Bond Bill Language	Yes	n/a	6,673,079
Saulsbury Rd, NO ST D: Continuation of SR15 West of Dover through Eden Hill Farms	Agreed to FY05 Bond Bill Appendix A	Yes	n/a	3,146,294
Pave and Rehab	Agreed to various Bond Bills	Yes	n/a	2,616,915
"A" Street Reconstruction: Projects to promote and redevelop the Wilmington River Front on Christina River	Agreed to FY05 Bond Bill Appendix A	No - economic development	During FY05, \$9,480,293 was used for this project, which is an economic development project rather than transportation related	9,480,293
Wilmington Riverfront SO West: Projects to promote and redevelop the Wilmington River Front on Christina River	Agreed to FY05 Bond Bill	No - economic development	During FY05, \$2,455,976 was used for this project, which is an economic development project rather than transportation related	2,455,976
Justison St, Wilm Riv: Projects to promote and redevelop the Wilmington River Front on Christina River	Not authorized	No - economic development	During FY05, \$3,658,478 was used for this project, which is an economic development project rather than transportation related. Additionally, this project was not specifically detailed in the Bond Bill, hence it was determined the project was not authorized.	3,658,478

SCHEDULE OF EXPENDITURES

PROJECTS – FY05

<u>Project Name/Description</u>	<u>Authorization</u>	<u>Transportation Related</u>	<u>Comments</u>	<u>FY05 Spending</u>
<u>ROAD SYSTEMS (continued)</u>				
Park and Ride, Cheswold: Purchase of ground for a park and ride and overflow parking for Dover Downs and NASCAR events	Agreed to Bond Bill Language	Yes	n/a	2,812,713
Bread and Cheese Island: Purchase of land for fresh water reservoir	Not authorized	No – open land preservation	During FY05, \$2,753,378 was used for this project. The project was not included in the FY05 Bond Bill; hence, it was not authorized. The project was included in the draft FY06 Transportation Plan as a fresh water reservoir; as a result the project is considered open land preservation rather than transportation related. Although the project was included in an initial project listing in FY06, it was not included (and therefore not authorized) in the final Bond Bill for FY06.	2,753,378
System Capacity: Purchases of land to limit future residential, commercial or industrial development. Includes Angol Neck, Garrison Lake Golf Course, Delaware National (nee Hercules) Golf Course, Millcreek Farm, Mellinger and/or Willow Run Properties, and Glatfelter Pulp Wood Company	Agreed to Bond Bill Language	No - open land preservation	During FY05, \$31,756,032 was used for this project, which is for open land preservation rather than transportation related	31,756,032

SCHEDULE OF EXPENDITURES

PROJECTS – FY05

<u>Project Name/Description</u>	<u>Authorization</u>	<u>Transportation Related</u>	<u>Comments</u>	<u>FY05 Spending</u>
<u>GRANT AND ALLOCATION</u>				
Community Transportation Needs: Legislator Community Street Programs	Legislator Authorization	Yes	n/a	1,014,434
Community Transportation Needs: Legislator Community Street Programs	Legislator Authorization	Yes	n/a	1,259,575
Community Transportation Fund Needs, CI: Legislator Community Street Programs	Legislator Authorization	Yes	n/a	1,071,378
Community Transportation Needs, SO I: Legislator Community Street Programs	Legislator Authorization	Yes	n/a	1,386,254
Municipal Street Aid: To provide towns and cities aid for street and road maintenance and repairs	Agreed to Bond Bill Language	Yes	n/a	6,000,000
<u>TRANSIT</u>				
Norfolk Southern Railroad: Rehabilitation of a railroad bridge over the Christina River at the Shellpot Creek rail crossing per agreement between Norfolk Southern and DelDOT, which allows for the movement of goods	Agreed to Bond Bill Language	Yes	n/a	3,681,531
Bus Replacement, Kent	Agreed to FY05 Bond Bill Appendix A	Yes	n/a	1,222,272
Newark Train Station Relocation	Agreed to FY05 Bond Bill Appendix A	Yes	n/a	4,310,355

SCHEDULE OF EXPENDITURES

PROJECTS – FY05

<u>Project Name/Description</u>	<u>Authorization</u>	<u>Transportation Related</u>	<u>Comments</u>	<u>FY05 Spending</u>
<u>SUPPORT SYSTEM</u>				
Enterprise Res Mgmt: Upgrade and/or replace information technology equipment and software	Agreed to FY05 Bond Bill Appendix A	Yes	n/a	2,898,705
Info Technology: Upgrade and/or replace information technology equipment and software	Agreed to FY05 Bond Bill Appendix A	Yes	n/a	1,416,393
Major Equipment Replacement	Agreed to FY05 Bond Bill Appendix A	Yes	n/a	3,830,580
Major Equipment Replacement	Agreed to FY05 Bond Bill Appendix A	Yes	n/a	4,830,180
DTC Mid Co-Op Fac: Part of a multi-phased project to improve facilities. Includes ING Riverfront Parking Garage, Wilmington Train Station, and DART Headquarters	Agreed to FY05 Bond Bill Appendix A	Yes	n/a	1,749,122
Danner Campus Rdwy Impr: Improvement and modernization of DelDOT transportation facilities including the DelDOT Dover offices, statewide DMV locations, and maintenance facilities	Agreed to FY05 Bond Bill Appendix A	Yes	n/a	3,945,998
Relo Water Street Transfer: Replace the Water Street Transfer station in Dover. The site will be used for a new courthouse.	Agreed to FY05 Bond Bill Appendix A	Yes	Authorized for \$1,000,000. DelDOT expended \$1,421,998 during FY05.	1,421,998
Port of Wilmington: Funding used to finance projects to retain/ expand revenue producing businesses in the Port of Wilmington	Agreed to Bond Bill	No - economic development	During FY05, \$14,500,000 was used for this project, which is an economic development project rather than transportation related	14,500,000

DISTRIBUTION OF REPORT

Copies of this report have been distributed to the following public officials:

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